

Message Text

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SUBJ: CSCE: COMMITTEE III-HUMAN CONTACTS

THE FOLLOWING IS THE TEXT OF THE EC-9 DRAFT FINAL
DOCUMENT FOR HUMAN CONTACTS, WHICH IS SUPPORTED BY
MOST NATO DELEGATIONS. BEGIN TEXT:

RESOLUTION ON FREER MOVEMENT AND CONTACTS (THIS IS THE
NEW DANISH INTRODUCTORY TEXT TO BE TABLED ON SEPTEMBER
19. THE SECOND PARAGRAPH CONTAINS THE "MUTUALLY
ACCEPTABLE CONDITIONS" NOW DEMANDED BY THE SOVIETS
AS A CONDITION TO PROGRESS IN HUMAN CONTACTS. THE
CONTEXT IS UNLIKELY TO SATISFY THE SOVIETS BUT
IT IS AS FAR AS NATO COUNTRIES ARE PREPARED TO GO.
PARA 1 IN SECTION I IS THE GENERAL DECLARATION
ON FREER MOVEMENT CONSIDERED VITAL BY THE EC-9.)

RESOLUTION ON FREER MOVEMENT AND CONTACTS
THE PARTICIPATING STATES, CONVINCED THAT THE DEVELOP-
MENT OF CONTACTS AMONG PEOPLE AND THE SOLUTION OF
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RELATED HUMANITARIAN PROBLEMS ARE ESSENTIAL ELEMENTS

IN THE STRENGTHENING OF FRIENDLY RELATIONS AND TRUST AMONG THEIR PEOPLES, DETERMINED TO IMPROVE THEIR EXISTING PRACTICES IN ACCORDANCE WITH THE DECISIONS OF THE CONFERENCE AND UNDER FUTURE ARRANGEMENTS ALSO TO BE MADE UNDER MUTUALLY ACCEPTABLE CONDITIONS,

SECTION I-GENERAL AIM

1. WILL PROMOTE AMONG THEM FREER MOVEMENT OF PEOPLE AND FREER CONTACTS;

2. DELCARE THEMSELVES DETERMINED TO TAKE APPROPRIATE MEASURES AS WELL AS TO CONCLUDE, AS NECESSARY, ARRANGEMENT AMONG THEM IN ORDER TO FACILITATE FREER MOVEMENT AND CONTACTS, INDIVIDUALLY AND COLLECTIVELY, PRIVATELY AND OFFICIALLY, AMONG PERSONS, INSTITUTIONS AND ORGANIZATIONS OF THE PARTICIPATING STATES;

3. DECLARE THEMSELVES DETERMINED TO CONTRIBUTE IN PARTICULAR TO THE SETTLEMENT OF HUMANITARIAN QUESTIONS IN THIS CONTEXT;

4. HAVE AS A FIRST STEP ACCEPTED THE FOLLOWING.

SECTION II-FAMILY CONTACTS (TEXT REGISTERED ON MARCH 20)

IN ORDER TO PROMOTE FURTHER DEVELOPMENT OF CONTACTS ON THE BASIS OF FAMILY TIES THE PARTICIPATING STATES WILL (FAVOURABLY CONSIDER APPLICATIONS FOR TRAVEL WITH THE PURPOSE OF ALLOWING) (ALLOW) PERSONS TO ENTER AND LEAVE THEIR TERRITORY TEMPORARILY AND ON A REGULAR BASIS IF DESIRED, IN ORDER TO VISIT MEMBERS OF THEIR FAMILIES. APPLICATIONS FOR TEMPORARY VISITS TO MEET MEMBERS OF THEIR FAMILIES WILL BE DEALT WITH WITHOUT DISTINCTION AS TO THE COUNTRY OF ORIGIN OR DESTINATION: EXISTING REQUIREMENTS FOR TRAVEL DOCUMENTS AND VISAS WILL BE APPLIED IN THIS SPIRIT. THE PREPARATION AND ISSUE OF SUCH DOCUMENTS AND VISAS WILL BE EFFECTED WITHIN REASONABLE TIME LIMITS; CASES OF URGENT NECESSITY-SUCH AS SERIOUS ILLNESS OR DEATH-WILL BE GIVEN PRIORITY TREATMENT. THEY WILL TAKE SUCH STEPS WHICH MAY BE NECESSARY LIMITED OFFICIAL USE

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TO ENSURE THAT THE FEES FOR OFFICIAL TRAVEL DOCUMENTS AND VISAS ARE REASONABLE. THEY REAFFIRM THAT APPLICATIONS CONCERNING SUCH TRAVEL WILL BE DEALT WITH IN ACCORDANCE WITH THE RIGHTS (AND OBLIGATIONS) OF THE INDIVIDUALS CONCERNED.

SECTION III-FAMILY REUNIFICATION (TEXT PRESENTLY UNDER DISCUSSION WITH MANY POINTS UNSETTLED, MUCH AS

EXPLAINED IN GENEVA 4854).

...DEAL IN A POSITIVE AND HUMANITARIAN WAY WITH THE APPLICATIONS OF PERSONS WHO WISH TO BE REUNITED WITH MEMBERS OF THEIR FAMILY LIVING IN ANOTHER (COUNTRY) (PARTICIPATING STATE), WITH SPECIAL ATTENTION BEING GIVEN TO APPLICATIONS OF AN URGENT CHARACTER-SUCH AS REQUESTS SUBMITTED BY PERSONS WHO ARE ILL OR OLD. THEY WILL DEAL WITH APPLICATIONS IN THIS FIELD AS EXPEDITIOUSLY AS POSSIBLE.

THEY WILL LOWER WHERE NECESSARY THE FEES CHARGED IN CONNECTION WITH THESE APPLICATIONS TO ENSURE THAT THEY ARE AT A MODERATE LEVEL, TAKING INTO ACCOUNT IN PARTICULAR THE SITUATION OF FAMILIES WITH MINOR CHILDREN.

APPLICATIONS FOR THE PURPOSE OF FAMILY REUNIFICATION WHICH ARE NOT GRANTED MAY BE RENEWED AT THE APPROPRIATE LEVEL AND WILL BE RECONSIDERED AT REASONABLY SHORT INTERVALS BY THE COUNTRIES OF RESIDENCE AND DESTINATION; FEES WILL BE CHARGED ONLY WHEN APPLICATIONS ARE GRANTED. PERSONS WHOSE APPLICATIONS FOR FAMILY REUNIFICATION ARE GRANTED MAY BRING WITH THEM OR SHIP THEIR HOUSEHOLD AND PERSONAL EFFECTS; TO THIS END THE PARTICIPATING STATES WILL USE ALL POSSIBILITIES OFFERED BY EXISTING REGULATIONS.

UNTIL MEMBERS OF THE SAME FAMILY ARE REUNITED MEETINGS AND CONTACTS BETWEEN THEM MAY TAKE PLACE IN ACCORDANCE WITH THE MODALITIES FOR CONTACTS ON THE BASIS OF FAMILY TIES. THE PARTICIPATING STATES WILL SUPPORT THE EFFORTS OF THE RED CROSS AND RED CRESCENT SOCIETIES CONCERNED WITH THE PROBLEM OF FAMILY REUNIFICATION.

THEY REAFFIRM THAT THE PRESENTATION OF AN APPLICATION WILL LEAVE INTACT THE LEGAL SITUATION OF THE APPLICANT AND OF MEMBERS OF HIS FAMILY.

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THE RECEIVING PARTICIPATING STATE WILL TAKE APPROPRIATE CARE WITH REGARD TO EMPLOYMENT FOR PERSONS FROM OTHER PARTICIPATING STATES WHO TAKE UP PERMANENT RESIDENCE IN THAT STATE IN CONNECTION WITH FAMILY REUNIFICATION WITH ITS CITIZENS AND SEE THAT THEY ARE AFFORDED OPPORTUNITIES EQUAL TO THOSE ENJOYED BY ITS OWN CITIZENS FOR EDUCATION, MEDICAL ASSISTANCE AND SOCIAL SECURITY. THE PARTICIPATING STATES INTEND TO IMPROVE EXISTING PRACTICE IN ACCORDANCE WITH THE ABOVE PROVISIONS.

SECTION IV-MARRIAGE. (NORWEGIAN TEXT TABLED IN INFORMAL WORKING GROUP ON SEPT. 17 AS BASIS FOR DISCUSSION).EXAMINE FAVOURABLY, TAKING FULL ACCOUNT OF HUMANITARIAN CONSIDERATIONS, APPLICATIONS FOR EXIT OR ENTRY PERMITS FROM THEIR OWN CITIZENS OR CITIZENS OF OTHER

PARTICIPATING STATES WHO WISH TO MARRY AS WELL AS FOR PERMITS FOR THE MINOR CHILDREN FOR WHOM SUCH PERSONS ARE LEGALLY RESPONSIBLE; THEY WILL ISSUE THE NECESSARY TRAVEL DOCUMENTS AND THE DOCUMENTATION REQUIRED FOR THE MARRIAGE WITHOUT UNNECESSARY DELAY. THEY WILL TAKE ALL MEASURES TO REDUCE THE FORMALITIES CONCERNED TO A MINIMUM AND TO APPLY THE RELEVANT PROCEDURES FLEXIBLY. THEY WILL ENSURE THAT THE COST OF APPLICATIONS FOR TRAVEL AND OTHER NECESSARY DOCUMENTS IS SUCH THAT NO UNDULY HEAVY BURDEN IS IMPOSED ON THE APPLICANTS. THEY WILL PERMIT MARRIED COUPLES FROM DIFFERENT STATES TO OBTAIN THE NECESSARY EXIT PERMITS TO ENABLE THEM AND THE MINOR CHILDREN TO TRANSFER THEIR DOMICILE TO A STATE IN WHICH EITHER ONE IS NORMALLY RESIDENT.

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SECTION V-TRAVEL (PRESENT EC-9 VERSION OF BELGIAN TRAVEL PAPERS.)

THE PARTICIPATING STATES UNDERTAKE:
-TO TAKE ALL MEASURES TO REDUCE FORMALITIES TO A
MINIMUM AND TO APPLY FLEXIBLY THE PROCEDURE NEEDED
-FOR THEIR OWN CITIZENS TO LEAVE THEIR TERRITORY OR TO RE-ENTER IT,

- FOR CITIZENS OF THE OTHER PARTICIPATING STATES TO ENTER THEIR TERRITORY OR TO LEAVE IT,
- TO ENSURE THAT THE DECISION TO GRANT THE NECESSARY DOCUMENTS AND AUTHORIZATIONS FOR SUCH TRAVEL IS NOT SUBJECT TO CRITERIA DIFFERING ACCORDING TO THE APPLICANT'S COUNTRY OF ORIGIN OR DESTINATION.
- TO ENSURE THAT THE COST OF SUCH DOCUMENTS AND AUTHORIZATIONS DOES NOT CONSTITUTE AN UNDULY HEAVY BURDEN FOR THE RECIPIENTS,
- TO REDUCE EXISTING RESTRICTIONS AND GRANT CITIZENS OF THE OTHER PARTICIPATING STATES EVERY FACILITY TO TRAVEL FREELY WITHIN THEIR TERRITORIES,
- NOT TO DENY THEM, WHETHER PERMANENTLY OR TEMPORARILY, ACCESS TO CERTAIN AREAS OF THEIR NATIONAL TERRITORY, EXCEPT IN THE CASE OF CLEARLY DEFINED SECURITY AREAS, LIMITED OFFICIAL USE

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ACCESS TO WHICH IS AUTHORIZED ONLY TO A STRICTLY LIMITED CATEGORY OF PERSONS.

SECTION VI-OTHER CONTACTS (THE FIRST PARA. IS THE TEXT ON INSTITUTIONAL CONTACTS REGISTERED ON FEB. 22. THE REMAINDER IS AN ALTERED VERSION OF THE DUTCH TEXT ON CORRESPONDENCE REGISTERED WITH A STATEMENT THAT NO PART HAD BEEN AGREED ON MARCH 18.)

IN ORDER TO PROMOTE THE FURTHER DEVELOPMENT OF CONTACTS AMONG GOVERNMENTAL INSTITUTIONS AND NON-GOVERNMENTAL ORGANIZATIONS AND ASSOCIATIONS THE PARTICIPATING STATES WILL FACILITATE THE CONVENING OF MEETINGS AS WELL AS TRAVEL BY DELEGATIONS, GROUPS AND INDIVIDUALS.

MOREOVER, IN ORDER TO PROMOTE ALSO CONTACTS OF AN INDIRECT CHARACTER AMONG THEIR CITIZENS, THEY REAFFIRM

(-THAT LETTERS, TELEGRAMS AND OTHER PERSONAL COMMUNICATIONS SENT TO OR ARRIVING FROM ANY OTHER PARTICIPATING STATE WILL BE FORWARDED TO THE ADDRESSEES WITHOUT UNDUE DELAY AND THAT SUCH COMMUNICATIONS WILL NOT BE INTERFERED WITH IN ANY WAY;

-THAT SIMILAR CONSIDERATIONS WILL APPLY TO TELEPHONE COMMUNICATIONS, WITH A LOWERING OF FEES WHERE POSSIBLE TO ENCOURAGE THIS MEANS OF CONTACT.)

SECTION VII-BILATERAL MIXED COMMISSIONS (THIS IS A NEW TEXT WHICH HAS ONLY PARTIAL SUPPORT IN THE EC-9 AND NATO AND IS BEING TABLED ONLY BECAUSE OF THE EC-9 AGREEMENT THAT ALL PAPERS SHOULD BE TABLED SOON.)

IN ADDITION TO THE ABOVE, THE PARTICIPATING STATES WILL BE PREPARED TO ACCEPT REQUESTS FROM THE OTHER PARTICIPATING STATES TO DISCUSS, THROUGH THE MEDIUM OF BILATERAL MIXED COMMISSIONS, SPECIFIC CASES INVOLVING PROBLEMS RELATED TO FREER MOVEMENT

AND CONTACTS.

RECOMMENDATION ON TOURISM AND YOUTH CONTACTS (THE NEW TEXT ON THIS SUBJECT TO BE TABLED NEXT WEEK BY THE UK AND THE FRG. THE "RECOMMENDATION" GIVES IT LESS IMPORTANCE THAN THE "RESOLUTION" SECTION OF THE DOCUMENT, A DISTINCTION NOT LIKELY TO BE ACCEPTED BY THE SOVIETS.)

THE PARTICIPATING STATES, RECOGNIZING THAT
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TOURISM OCCUPIES A SIGNIFICANT PLACE IN THE DEVELOPMENT OF HUMAN CONTACTS AND THAT IT CAN CONTRIBUTE TO THE EXTENSION OF THESE CONTACTS AND THUS TO A BETTER UNDERSTANDING BETWEEN THEIR PEOPLES, RECOGNIZING THAT EXCHANGES OF YOUNG PEOPLE MAY HELP TO ESTABLISH THE CONDITIONS ENABLING INDIVIDUALS AND PEOPLES TO ENHANCE THEIR KNOWLEDGE OF EACH OTHER'S ACTIVITIES AND WAYS OF LIFE

WILL RECOMMEND:

- EFFORTS TO PROMOTE THE DEVELOPMENT OF TOURISM BOTH INDIVIDUALLY AND COLLECTIVELY BY ENCOURAGING VISITS TO THEIR RESPECTIVE COUNTRIES AND BY GIVING TO THEIR CITIZENS ALL NECESSARY FACILITIES FOR TRAVEL AND THE ESTABLISHMENT OF CONTACTS,
- PUBLICITY FOR TOURIST TRAVEL IN ALL PARTICIPATING STATES, IN PARTICULAR BY ENCOURAGING AND AUTHORIZING THE CREATION OF INFORMATION BUREAUX AND THE DISSEMINATION OF TOURIST INFORMATION,
- MEASURES FOR THE INCREASE OF EXCHANGES OF YOUNG PEOPLE ON EITHER AN INDIVIDUAL OR COLLECTIVE BASIS,
- THE CONCLUSION, FOR THIS PURPOSE, IN ALL CASES WHERE THIS SEEMS APPROPRIATE, OF AGREEMENTS ON A BILATERAL OR MULTILATERAL BASIS OR SUITABLE REGULAR PROGRAMMES FOR THE STRENGTHENING OF SHORT-OR LONG-TERM CONTACTS AMONG STUDENTS AND AMONG YOUNG PEOPLE ALREADY EXERCISING A VOCATION,
- THE ENCOURAGEMENT OF THE CONCLUSION AND THE IMPLEMENTATION OF AGREEMENTS BETWEEN REPRESENTATIVE NON-GOVERNMENTAL ORGANIZATIONS ABOUT THE EXCHANGE OF YOUNG PEOPLE AND CONTACTS BETWEEN THEM,
- THE CONSIDERATION OF THE POSSIBILITIES OF ACCORDING SPECIAL FINANCIAL FACILITIES TO THOSE PARTICIPATING IN SUCH EXCHANGES AND CONTACTS (E.G. BY GRANTING FREE VISAS, REDUCED FARES FOR TRAVEL).

END TEXT. DALE

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